



Office of Government-wide Policy  
U.S. General Services Administration

February 15, 2025

CAAC Letter 2025-01

MEMORANDUM FOR CIVILIAN AGENCIES

FROM: WILLIAM CLARK  
DIRECTOR  
OFFICE OF GOVERNMENT-WIDE ACQUISITION POLICY

**WILLIAM CLARK** Digitally signed by WILLIAM CLARK  
Date: 2025.02.15 10:29:36 -05'00'

SUBJECT: CAAC Consultation to Issue a Class Deviation From the Federal Acquisition Regulation (FAR) Regarding Executive orders 14173 and 14168.

Executive Order (E.O.) 14173, Ending Illegal Discrimination and Restoring Merit-Based Opportunity, revoked E.O. 11246, Equal Employment Opportunity. Several FAR provisions promulgated to enforce E.O. 11246 are not consistent with the direction of the President (see FAR subpart 22.8 and associated provisions and clauses as prescribed at FAR 22.810). This Letter describes changes to contract and solicitation terms that will ensure compliance with E.O. 14173 and serves as consultation in accordance with FAR 1.404, authorizing agencies to issue a class deviation to implement the necessary changes.

FAR subparts 22.13, Equal Opportunity for Veterans, and 22.14, Employment of Workers with Disabilities, and their related provisions and clauses, are based in statute, are not covered by E.O. 11246, and thus are not affected by this Letter.

Contractors are still covered by existing United States laws on civil rights/nondiscrimination. These laws apply whether or not the company is a government contractor.

The Department of Labor sent a message stating: "On January 21, 2025, the White House and President Donald Trump issued an Executive Order: "Ending Illegal Discrimination and Restoring Merit-Based Opportunity", which revoked Executive Order 11246. For 90 days from the date of this order, Federal contractors may continue to comply with the regulatory scheme in effect on January 20, 2025". You may read the full message [here](#).

This letter also addresses E.O. 14168, Defending Women From Gender Ideology Extremism and Restoring Biological Truth to the Federal Government, by removing the defined term "gender identity" at FAR 22.801 and the clauses at FAR part 52 that include the term.

This CAAC Letter is being issued in my capacity as Chair of the Civilian Agency Acquisition Council to serve as consultation in accordance with FAR 1.404, authorizing agencies to issue a class deviation to ensure compliance with Executive orders 14173 and 14168. If a FAR deviation is issued by their agencies consistent with this Letter, contracting officers shall use the following changes.

When issuing new solicitations or contracts **do not include** any of the following provisions and clauses:

- 52.222-9, Apprentices and Trainees
- 52.222-21, Prohibition of Segregated Facilities
- 52.222-22, Previous Contracts and Compliance Reports
- 52.222-23, Notice of Requirement for Affirmative Action To Ensure Equal Employment Opportunity for Construction
- 52.222-24, Preaward On-Site Equal Opportunity Compliance Evaluation
- 52.222-25, Affirmative Action Compliance
- 52.222-26, Equal Opportunity
- 52.222-27, Affirmative Action Compliance Requirements for Construction
- 52.222-29, Notification of visa denial

Any open solicitations that contain any of the provisions or clauses listed above should be amended to remove the provisions and clauses.

When issuing new solicitations or contracts **include** the following provisions and clauses, if applicable:

- 52.204-8, Annual Representations and Certifications (JAN 2025) (DEVIATION FEB 2025)
- 52.212-3, Offeror Representations and Certifications—Commercial Products and Commercial Services (MAY 2024) (DEVIATION FEB 2025)
- 52.212-5, Contract Terms and Conditions Required To Implement Statutes or Executive Orders—Commercial Products and Commercial Services (JAN 2025) (DEVIATION FEB 2025)
- 52.213-4, Terms and Conditions—Simplified Acquisitions (Other Than Commercial Products and Commercial Services) (JAN 2025) (DEVIATION FEB 2025)
- 52.244-6, Subcontracts for Commercial Products and Commercial Services (JAN 2025) (DEVIATION FEB 2025)

Any open solicitations should be amended to include these required provisions and clauses.

For existing contracts: Agencies should determine the best means to comply with E.O. 14173.

When issuing new solicitations, **include** the following notice:

“System updates may lag policy updates. The System for Award Management (SAM) may continue to require entities to complete representations based on provisions that are not included in agency solicitations. Examples include 52.222-25, Affirmative Action Compliance, and paragraph (d) of 52.212-3, Offeror Representations and Certifications—Commercial Products and Commercial Services. Contracting officers will not consider these representations when making award decisions or enforce requirements. Entities are not required to, nor are they able to, update their entity registration to remove these representations in SAM.”

Agencies should develop their agency’s FAR deviation and acquisition workforce guidance in consultation with their legal counsel. Agencies may need to take additional steps to comply with both E.O. 14173 and E.O. 14168.

Agencies are reminded that FAR 1.404 requires agencies to furnish a copy of each approved class deviation to the FAR Secretariat, General Services Administration, by emailing the deviation to [GSAReqSec@gsa.gov](mailto:GSAReqSec@gsa.gov). Please include whether or not the document can be posted on Acquisition.gov.

If you have any questions or require additional information about this letter, please contact [FARPolicy@gsa.gov](mailto:FARPolicy@gsa.gov).

(DEVIATION FEB 2025)

**Executive Order 14173, "Ending Illegal Discrimination and Restoring Merit-Based Opportunity," of January 21, 2025, revoking Executive Order 11246, Equal Employment Opportunity**

Baseline is FAC 2025-03, published in the Federal Register on January 3, 2025, effective January 17, 2025.

Changes made in the proposed rule are shown by **[additions]** and ~~deletions~~.

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**PART 1—FEDERAL ACQUISITION REGULATIONS SYSTEM**

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**Subpart 1.1—Purpose, Authority, Issuance**

\* \* \* \* \*

**1.106 OMB approval under the Paperwork Reduction Act.**

\* \* \* \* \*

FAR segment	OMB control No.
* * * * *	* * * * *
<del>22.8</del>	<del>1250-0003</del>
* * * * *	* * * * *
<del>52.222-21</del>	<del>1250-0003</del>
<del>52.222-22</del>	<del>1250-0003</del>
<del>52.222-23</del>	<del>1250-0003</del>
<del>52.222-25</del>	<del>1250-0003</del>
<del>52.222-26</del>	<del>1250-0001 and 1250-0003</del>
<del>52.222-27</del>	<del>1250-0003</del>

\* \* \* \* \*

**PART 2—DEFINITIONS OF WORDS AND TERMS**

\* \* \* \* \*

**Subpart 2.1—Definitions**

**2.101 Definitions.**

\* \* \* \* \*

*United States*, when used in a geographic sense, means the 50 States and the District of Columbia, except as follows:

\* \* \* \* \*

(2) **[Reserved]** ~~For use in subpart 22.8, see the definition at 22.801.~~

\* \* \* \* \*

**PART 4—ADMINISTRATIVE AND INFORMATION MATTERS**

\* \* \* \* \*

**Subpart 4.12—Representations and Certifications**

\* \* \* \* \*

**4.1202 Solicitation provision and contract clause.**

(a) \* \* \*

\* \* \* \* \*

(18) **[Reserved]** ~~52.222-22, Previous Contracts and Compliance Reports.~~

(19) **[Reserved]** ~~52.222-25, Affirmative Action Compliance.~~

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**PART 14—SEALED BIDDING**

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**Subpart 14.4—Opening of Bids and Award of Contract**

\* \* \* \* \*

**14.405 Minor informalities or irregularities in bids.**

\* \* \* \* \*

~~(c) Execute the representations with respect to Equal Opportunity and Affirmative Action Programs, as set forth in the clauses at 52.222-22, Previous Contracts and Compliance Reports, and 52.222-25, Affirmative Action Compliance.~~

\* \* \* \* \*

**PART 19—SMALL BUSINESS PROGRAMS**

\* \* \* \* \*

**Subpart 19.6—Certificates of Competency and Determinations of Responsibility**

\* \* \* \* \*

**19.602 Procedures.**

**19.602-1 Referral.**

**(a)** \* \* \*

\* \* \* \* \*

(2) Refer the matter to the cognizant SBA Government Contracting Area Office (Area Office) serving the area in which the headquarters of the offeror is located, in accordance with agency procedures, except that referral is not necessary if the small business concern—

\* \* \* \* \*

(ii) Is suspended or debarred under ~~Executive Order 11246~~ or subpart 9.4.

\* \* \* \* \*

**PART 22—APPLICATION OF LABOR LAWS TO GOVERNMENT ACQUISITIONS**

\* \* \* \* \*

**22.406-4 [Reserved] ~~Apprentices and trainees.~~**

~~(a) The contracting officer shall review the contractor's employment and payment records of apprentices and trainees made available pursuant to the clause at [52.222-8](#), Payrolls and Basic Records, to ensure that the contractor has complied with the clause at [52.222-9](#), Apprentices and Trainees.~~

~~(b) If a contractor has classified employees as apprentices, trainees, or helpers without complying with the requirements of the clause at [52.222-9](#), the contracting officer shall reject the classification and require the contractor to pay the affected employees at the rates applicable to the classification of the work actually performed.~~

\* \* \* \* \*

**22.407 Solicitation provision and contract clauses.**

(a) \* \* \*

\* \* \* \* \*

(4) [Reserved] [52.222-9](#), ~~Apprentices and Trainees.~~

\* \* \* \* \*

**Subpart 22.8 [Reserved]**

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**PART 52—SOLICITATION PROVISIONS AND CONTRACT CLAUSES**

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**Subpart 52.2—Text of Provisions and Clauses**

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**52.204-8 Annual Representations and Certifications.**

As prescribed in 4.1202(a), insert the following provision:

**Annual Representations and Certifications** (JAN 2025) (DEVIATION FEB 2025)

\* \* \* \* \*

(c) (1) \* \* \*

\* \* \* \* \*

(xiv) **[Reserved]** ~~52.222-22, Previous Contracts and Compliance Reports. This provision applies to solicitations that include the clause at 52.222-26, Equal Opportunity.~~

(xv) **[Reserved]** ~~52.222-25, Affirmative Action Compliance. This provision applies to solicitations, other than those for construction, when the solicitation includes the clause at 52.222-26, Equal Opportunity.~~

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**52.212-3 Offeror Representations and Certifications—Commercial Products and Commercial Services.**

As prescribed in 12.301(b) (2), insert the following provision:

**Offeror Representations and Certifications—Commercial Products and Commercial Services** (MAY 2024) (DEVIATION FEB 2025)

\* \* \* \* \*

(d) **[Reserved]** ~~Representations required to implement provisions of Executive Order 11246—~~

~~(1) Previous contracts and compliance. The offeror represents that—~~

~~(i) It  has,  has not participated in a previous contract or subcontract subject to the Equal Opportunity clause of this—~~

solicitation; and

~~(ii) It  has,  has not filed all required compliance reports.~~

~~(2) Affirmative Action Compliance. The offeror represents that—~~

~~(i) It  has developed and has on file,  has not developed and does not have on file, at each establishment, affirmative action programs required by rules and regulations of the Secretary of Labor (41 CFR parts 60-1 and 60-2), or~~

~~(ii) It  has not previously had contracts subject to the written affirmative action programs requirement of the rules and regulations of the Secretary of Labor.~~

\* \* \* \* \*

**52.212-5 Contract Terms and Conditions Required To Implement Statutes or Executive Orders—Commercial Products and Commercial Services.**

As prescribed in 12.301(b)(4), insert the following clause:

**Contract Terms and Conditions Required To Implement Statutes or Executive Orders—Commercial Products and Commercial Services** (JAN 2025) (DEVIATION FEB 2025)

\* \* \* \* \*

(b) \* \* \*

\* \* \* \* \*

~~\_\_\_ (33) **[Reserved]** 52.222-21, Prohibition of Segregated Facilities (APR 2015).~~

~~\_\_\_ (34) **[Reserved]** (i) 52.222-26, Equal Opportunity (SEPT 2016) (E.O. 11246).~~

~~\_\_\_(ii) Alternate I (FEB 1999) of 52.222-26.~~

~~\* \* \* \* \*~~

~~(e) (1) \* \* \*~~

~~\* \* \* \* \*~~

~~(ix) [Reserved] 52.222-21, Prohibition of Segregated Facilities  
(APR 2015).~~

~~(x) [Reserved] 52.222-26, Equal Opportunity (SEP 2016) (E.O.  
11246).~~

~~\* \* \* \* \*~~

*Alternate II (JAN 2025) (DEVIATION FEB 2025).* \* \* \*

~~\* \* \* \* \*~~

~~(e) (1) \* \* \*~~

~~(ii) \* \* \*~~

~~\* \* \* \* \*~~

~~(I) [Reserved] 52.222-21, Prohibition of Segregated Facilities  
(APR 2015).~~

~~(J) [Reserved] 52.222-26, Equal Opportunity (SEP 2016) (E.O.  
11246).~~

~~\* \* \* \* \*~~

**52.213-4 Terms and Conditions—Simplified Acquisitions (Other Than  
Commercial Products and Commercial Services).**

As prescribed in 13.302-5(d), insert the following clause:

**Terms and Conditions—Simplified Acquisitions (Other Than  
Commercial Products and Commercial Services)**

(JAN 2025) (DEVIATION FEB 2025)

\* \* \* \* \*

(a) \* \* \*

(1) \* \* \*

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(vii) **[Reserved]** ~~52.222-21, Prohibition of Segregated Facilities (APR 2015).~~

(viii) **[Reserved]** ~~52.222-26, Equal Opportunity (SEP 2016) (E.O. 11246).~~

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**52.222-9 [Reserved]**

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**52.222-21 [Reserved]**—

**52.222-22 [Reserved]**

**52.222-23 [Reserved]**

**52.222-24 [Reserved]**

**52.222-25 [Reserved]**

**52.222-26 [Reserved]**

**52.222-27 [Reserved]**

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**52.222-29 [Reserved]**

\* \* \* \* \*

**52.244-6 Subcontracts for Commercial Products and Commercial Services.**

As prescribed in 44.403, insert the following clause:

**Subcontracts for Commercial Products and Commercial Services (JAN**

2025) (DEVIATION FEB 2025)

\* \* \* \* \*

(c) (1) \* \* \*

\* \* \* \* \*

(xi) **[Reserved]** ~~52.222-21, Prohibition of Segregated Facilities~~  
~~(APR 2015).~~

(xii) **[Reserved]** ~~52.222-26, Equal Opportunity (SEP 2016) (E.O.~~  
~~11246).~~

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